



# Council

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**Wednesday 7 July 2021**  
**2.00 pm**

**Ponds Forge International Sports  
Centre, Sheaf Street, Sheffield, S1  
2BP**

**The Press and Public are Welcome to Attend – Please see “PUBLIC ACCESS TO THE MEETING” below, for details of how to access the meeting, and the safety measures which will apply.**

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## COUNCIL

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**Wednesday 7 July 2021, at 2.00 pm**

### MEMBERS OF THE COUNCIL

THE LORD MAYOR (Councillor Tony Downing)  
THE DEPUTY LORD MAYOR (Councillor Gail Smith)

1	<i>Beauchief &amp; Greenhill Ward</i> Simon Clement-Jones Richard Shaw Sophie Thornton	10	<i>East Ecclesfield Ward</i> Vic Bowden Moya O'Rourke Alan Woodcock	19	<i>Nether Edge &amp; Sharrow Ward</i> Peter Garbutt Maroof Raouf Alison Teal
2	<i>Beighton Ward</i> Bob McCann Chris Rosling-Josephs Ann Woolhouse	11	<i>Ecclesall Ward</i> Roger Davison Barbara Masters Shaffaq Mohammed	20	<i>Park &amp; Arbourthorne Ward</i> Ben Miskell Jack Scott Sophie Wilson
3	<i>Birley Ward</i> Denise Fox Bryan Lodge Karen McGowan	12	<i>Firth Park Ward</i> Abdul Khayum Alan Law Abtisam Mohamed	21	<i>Richmond Ward</i> David Barker Mike Drabble Dianne Hurst
4	<i>Broomhill &amp; Sharrow Vale Ward</i> Angela Argenzio Brian Holmshaw Kaltum Rivers	13	<i>Fulwood Ward</i> Sue Alston Andrew Sangar Cliff Woodcraft	22	<i>Shiregreen &amp; Brightside Ward</i> Dawn Dale Peter Price Garry Weatherall
5	<i>Burngreave Ward</i> Talib Hussain Mark Jones Safiya Saeed	14	<i>Gleadless Valley Ward</i> Alexi Dimond Cate McDonald Paul Turpin	23	<i>Southey Ward</i> Mike Chaplin Tony Damms Jayne Dunn
6	<i>City Ward</i> Douglas Johnson Ruth Mersereau Martin Phipps	15	<i>Graves Park Ward</i> Ian Auckland Sue Auckland Steve Ayris	24	<i>Stannington Ward</i> Penny Baker Vickie Priestley Richard Williams
7	<i>Crookes &amp; Crosspool Ward</i> Tim Huggan Mohammed Mahroof Ruth Milsom	16	<i>Hillsborough Ward</i> Christine Gilligan George Lindars-Hammond Josie Paszek	25	<i>Stocksbridge &amp; Upper Don Ward</i> Lewis Chinchin Julie Grocutt Francyne Johnson
8	<i>Darnall Ward</i> Mazher Iqbal Mary Lea Zahira Naz	17	<i>Manor Castle Ward</i> Terry Fox Anne Murphy Sioned-Mair Richards	26	<i>Walkley Ward</i> Ben Curran Neale Gibson Bernard Little
9	<i>Dore &amp; Topley Ward</i> Joe Otten Colin Ross Martin Smith	18	<i>Mosborough Ward</i> Tony Downing Kevin Oxley Gail Smith	27	<i>West Ecclesfield Ward</i> Alan Hooper Mike Levery Ann Whitaker
				28	<i>Woodhouse Ward</i> Mick Rooney Jackie Satur Paul Wood

Contact:

Paul Robinson, Democratic Services  
[paul.robinson@sheffield.gov.uk](mailto:paul.robinson@sheffield.gov.uk)

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## PUBLIC ACCESS TO THE MEETING

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The Council is composed of 84 Councillors with one-third elected three years in four. Councillors are democratically accountable to the residents of their Ward. The overriding duty of Councillors is to the whole community, but they have a special duty to their constituents, including those who did not vote for them.

All Councillors meet together as the Council. Here Councillors decide the Council's overall policies and set the budget each year. The Council appoints the Leader and at its Annual Meeting will appoint Councillors to serve on its Committees. It also appoints representatives to serve on joint bodies and external organisations.

A copy of the agenda and reports is available on the Council's website at <http://democracy.sheffield.gov.uk/ieListMeetings.aspx?Committeeld=154>. You may not be allowed to see some reports because they contain confidential information. These items are usually marked \* on the agenda.

Members of the public have the right to ask questions or submit petitions to most Council meetings and recording is allowed under the direction of the Chair. Please see the website or contact Democratic Services for further information regarding public questions and petitions and details of the Council's protocol on audio/visual recording and photography at council meetings.

Council meetings are normally open to the public but sometimes the Council may have to discuss an item in private. If this happens, you will be asked to leave. Any private items are normally left until last.

**PLEASE NOTE:** Meetings of the Council have to be held as physical meetings. While ever social distancing restrictions and other public health safety measures continue to apply, the meetings of the Council will be held at the Ponds Forge International Sports Centre as this venue can accommodate all 84 Members of the Council, plus officers and a limited number of members of the public within a safe indoor environment.

If you would like to attend the meeting, you must register to attend by emailing [committee@sheffield.gov.uk](mailto:committee@sheffield.gov.uk) at least 2 clear days in advance of the date of the meeting. This is necessary to facilitate the management of attendance at the meeting to maintain social distancing. In order to ensure safe access and to protect all attendees, you will be required to wear a face covering (unless you have an exemption) at all times within the venue. It is also recommended that you undertake a Covid-19 Rapid Lateral Flow Test within two days of the meeting. You can order tests online to be delivered to your home address, or you can collect tests from a local pharmacy or from the English Institute of Sport, Coleridge Road, Sheffield S9 5DA. Further details of these tests and how to obtain them can be accessed here - [Order coronavirus \(COVID-19\) rapid lateral flow tests](https://www.gov.uk/order-coronavirus-covid-19-rapid-lateral-flow-tests) - GOV.UK ([www.gov.uk](https://www.gov.uk)).

We are unable to guarantee entrance to observers, as priority will be given to registered speakers.

Alternatively, you can observe the meeting remotely by clicking on the 'view the webcast' link provided on the [meeting page](#) of the website.

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**COUNCIL AGENDA  
7 JULY 2021**

**Order of Business**

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**1. WELCOME AND HOUSEKEEPING ANNOUNCEMENTS**

**2. APOLOGIES FOR ABSENCE**

**3. DECLARATIONS OF INTEREST**

Members to declare any interests they have in the business to be considered at the meeting.

**4. PUBLIC QUESTIONS AND PETITIONS AND OTHER COMMUNICATIONS**

- (a) To receive any questions or petitions from the public, or communications submitted by the Lord Mayor or the Chief Executive and to pass such resolutions thereon as the Council Procedure Rules permit and as may be deemed expedient.

(NOTE: There is a time limit of one hour for the above item of business. In accordance with the arrangements published on the Council's website in relation to meetings of the Council held whilst social distancing restrictions and other public health safety measures still apply, questions/petitions are required to be submitted in writing, to [committee@sheffield.gov.uk](mailto:committee@sheffield.gov.uk), by 9.00 a.m. on Monday 5<sup>th</sup> July.)

(b) Petition Requiring Debate

The Council's Petitions Scheme requires that a petition containing over 5,000 signatures be the subject of debate at the Council meeting. A qualifying petition has been received as follows:-

Petition

To debate an electronic petition containing over 6,400 signatures (of which more than 5,160 are from individuals who live, work or study in Sheffield) asking Sheffield City Council to stop using Glyphosate. The online petition - [Sheffield City Council, stop using Glyphosate | 38 Degrees](#) - includes further information.

## **5. MEMBERS' QUESTIONS**

- 5.1 Questions relating to urgent business – Council Procedure Rule 16.6(ii).
- 5.2 Supplementary questions on written questions submitted at this meeting – Council Procedure Rule 16.4.
- 5.3 Questions on the discharge of the functions of the South Yorkshire Joint Authorities for Fire and Rescue and Pensions – Section 41 of the Local Government Act 1985 – Council Procedure Rule 16.6(i).

(NB. Minutes of recent meetings of the two South Yorkshire Joint Authorities have been made available to all Members of the Council via the following link -

<http://democracy.sheffield.gov.uk/ecCatDisplay.aspx?sch=doc&cat=13165&path=0>)

## **6. NOTICE OF MOTION REGARDING "PUTTING SHEFFIELD FIRST" - GIVEN BY COUNCILLOR TERRY FOX AND TO BE SECONDED BY COUNCILLOR JULIE GROCUIT**

That this Council:-

- (a) recognises the incredible efforts that all staff, partner organisations, voluntary sector, local businesses, community groups and the people of Sheffield have made to get the city through the past 18 months, and thanks everyone for their contribution;
- (b) notes that as the city moves out of lockdown, and continues to open up, it is essential that the Council takes action to secure the city's recovery across a wide range of areas including support for jobs and the local economy, children and education, supporting people in financial hardship and the full reopening of Council services;
- (c) welcomes the co-operation agreement between the Labour and Green Groups, as set out below:-

"This Agreement is dated 19 May 2021 and is made between the Labour and Green political groups elected as Members of Sheffield City Council. This is an agreement for the 2021/22 municipal year and will therefore come to an end at the AGM in May 2022 unless extended by agreement of both parties.

This Agreement has been drawn up following detailed discussions between the two groups. The Green and Labour Groups acknowledge that no party has an overall majority on Sheffield City Council and this requires a new way of working to be established between the parties.

Both groups are committed to working in an open, inclusive and democratic way and ensuring the Council has stability and effective leadership. In order to support this and reflecting the decision of the people of Sheffield in the governance referendum, a politically proportionate transition committee model has been introduced and will be piloted to enable a new way of working in the Council which will facilitate the transition to the committee system.

Both parties will support the appointment of Terry Fox as Leader of the Council, Julie Grocutt as Deputy Leader of the Council and the appointment of five Labour and three Green Executive Members (designed to represent political proportionality). Whilst the Liberal Democrats declined to join the Executive, if they were to reconsider this decision, then they will get three seats, two to be offered by Labour and one offered by the Greens.

Both parties will work together in the interests of Sheffield. In order to secure the city's recovery we will:-

- (i) implement the new Local Area Committees, giving power back to our communities;
- (ii) introduce a new approach to community safety with additional safer neighbourhood wardens;
- (iii) provide additional investment in our young people;
- (iv) support the recovery of our district centres;
- (v) implement the recommendations in the Arup report dated 19 March to create a pathway to deliver the shared ambition for net zero; and
- (vi) appoint an independent person to conduct a local non-statutory inquiry into the management of the street trees dispute.

Both parties agree:-

- (i) a commitment to deal with each other fairly and honestly;
- (ii) to recognise that this is a new way of working that has not been experienced in Sheffield before;
- (iii) to recognise that all parties, officers and the public will take time to get used to a new style of governance;
- (iv) to recognise that mistakes will be made and to address these respectfully;

- (v) always to act in the best interests of the residents of the city; and
- (vi) to develop a new system to manage council business, taking account of the new working arrangements. This should ensure: All Cabinet briefings are open to both parties; All papers going to Cabinet are fully shared with both parties before the agenda is published; All Council communications in relation to executive decisions are cleared by both parties before issue; and consensus is sought wherever possible and a mechanism will be established between the leadership of both groups to resolve any issues that may arise.

A programme of meetings will be planned to facilitate discussions on the budget. It is the full intention to reach a consensus on the Council's 2022/23 Budget and Housing Revenue Account."

- (d) welcomes the plans by the Administration to deliver on the following commitments:-
  - (i) to introduce Local Area Committees, agreed by this Council in March, as a top priority, with the aim of establishing and embedding them within the Council, thus putting our communities at the heart of decision making and ensuring that Council services are responsive and accountable to the needs of our communities;
  - (ii) delivering new investment in District Centres throughout the city to ensure their recovery and renewal, coupled with a wider programme of initiatives to support the re-opening of the city's economy, such as the recently announced Summer in the Outdoor City Programme;
  - (iii) investing in our young people through delivery of the Administration's additional investment in youth services, following the service being brought back in-house;
  - (iv) implementing the recommendations set out in the Arup report to create a pathway to deliver the shared ambition for net zero;
  - (v) introducing a new approach to community safety, with additional safer neighbourhood wardens; and
  - (vi) appointing an independent person to conduct a local inquiry into the management of the street trees dispute;
- (e) believes that the overriding priority of the Council, and the city as a whole, should be to put Sheffield first and work in the interests of



the city and its people and welcomes the commitment of the new Administration to always Put Sheffield First;

- (f) believes that to meet the challenges the city faces it is important for Councillors to work together and co-operate across the city and that this is the responsible thing to do to provide the effective leadership and stability that the city needs from the Council going forward; and
- (g) notes that the Council will now begin a transition into new governance arrangements following the result of the governance referendum and welcomes the Council's plans to introduce transitional committees to facilitate this change in governance and believes that they will be an important part of piloting this new way of working and supporting the organisation to put in place the best possible arrangements to deliver for Sheffield, working in an open, inclusive and democratic way.

**7. NOTICE OF MOTION REGARDING "THE CITY CENTRE" - GIVEN BY COUNCILLOR MARTIN SMITH AND TO BE SECONDED BY COUNCILLOR MOHAMMED MAHROOF**

That this Council:-

- (a) recognises that a thriving city centre is vitally important for the economic and social future of Sheffield because it supports jobs, attracts inward investment and provides a focus for the cultural life of Sheffield;
- (b) notes that the Covid pandemic has had a devastating impact on the city centre, with decreasing footfall and a significant increase in retail closures;
- (c) is concerned that the permanent closure of the John Lewis store will deliver another long-term blow to the city centre;
- (d) notes that only 6 months after the then Cabinet Member for Business & Investment announced that a £3m deal had secured the John Lewis store in the city centre, the Company proposed its closure;
- (e) believes that due to eight wasted years by the previous Labour administration, the city centre has become too dependent on the fortunes and decisions of large national retailers, at the expense of local, independent businesses;
- (f) notes that, despite numerous commitments given by the previous Administration to either refurbish or relocate the Central Library and that the building is "it's top priority for the Council's cultural capital investment", there is still no long-term plan for the Graves building;

- (g) notes that prime land at Sheaf Square has now been unused for 15 years, while the provision for taxis at the railway station continues to be poor and obstructive to other vehicles;
- (h) notes that recent changes to road layouts, relocation of bus stops, the closure of a major car park and measures to accommodate social distancing during the pandemic, have made it more difficult for people to access some parts of the city centre;
- (i) notes that last summer the Council announced it was working on a new strategy for the central area of Sheffield; and
- (j) therefore requests the Administration to:-
  - (i) commit to publishing the new strategy for the central area of Sheffield within the next 3 months;
  - (ii) commit to improving access for people to travel into and around the city centre; and
  - (iii) commit to publishing a timeline to upgrade temporary bus stop facilities, introduced following the closure of Pinstone Street to bus services, to the equivalent City Centre “gold” standard.

**8. NOTICE OF MOTION REGARDING "INVESTING IN EARLY YEARS" - GIVEN BY COUNCILLOR JAYNE DUNN AND TO BE SECONDED BY COUNCILLOR MICK ROONEY**

That this Council:-

- (a) believes that the early years are critical for a child’s development and childcare is a fundamental building block of our economy and further believes that over the last decade, early years services have been neglected by the government;
- (b) notes with concern the report ‘Closed Doors’ by Action for Children, which considered children’s centre usage between 2014/15 and 2017/18 and stated “Despite the importance of children’s centres to many families, their existence is under threat. Years of funding cuts have left councils with little choice but to reduce children’s centre budgets. As resources become increasingly stretched, a number of centres have closed. Many of those that remain have been forced to reduce the level of service on offer.”;
- (c) notes recent research which highlights that nationally over 1,000 Sure Start Centres have been lost since 2010 and believes that this is the legacy of the coalition government’s reckless austerity

policies targeting cuts at children most in need, and in addition, notes that 12,000 early education and childcare providers have been lost since 2015 and 30,000 more early years providers are at risk of closure within a year;

- (d) is concerned that the sector has been disproportionately impacted by Covid-19 and believes that, although early years providers were relied upon to enable key workers to continue to work during the pandemic, they received insufficient financial protection;
- (e) welcomes that Sheffield City Council provided additional support for the publicly funded hours (over and above national guidance), however, believes that the Government failed early years providers providing little support for the paid provision;
- (f) is concerned that the insufficient increase in funding, historical underfunding, increasing costs and impact of Covid-19, means that early years' providers in Sheffield will be faced with financial sustainability issues across the childcare sector and that it is also becoming increasingly difficult to recruit and retain staff due to the early years providers' inability to pay competitive rates;
- (g) believes Sheffield continues to be underfunded as compared to other local authorities, with the disparity in Sheffield's hourly Funded Early Learning (FEL) rate compared to other core cities, with Bristol receiving £5.69 an hour for three and four year olds, which is 21% higher than Sheffield's rate of £4.71 per hour; Nottingham receives £5.06 per hour, Newcastle £5.05, Manchester £5.01, Leeds £4.95 and Birmingham £4.85, and only Liverpool receives less, at £4.69;
- (h) notes that Sheffield also receives a lower rate for two year olds at £5.36 per hour, compared to £5.59 in Bristol, £5.46 in Manchester, £5.40 in Birmingham, £5.39 in Nottingham and £5.38 in Liverpool, with Leeds and Manchester also receiving £5.36 per hour; and
- (i) calls on the Government to address this disparity and provide Sheffield with a fair funding deal in addition to the additional investment needed to ensure every child can recover the learning and social development lost in the pandemic and has the chance to reach their full potential.

**9. NOTICE OF MOTION REGARDING "THE CIRCULAR ECONOMY" -  
GIVEN BY COUNCILLOR TIM HUGGAN AND TO BE SECONDED BY  
COUNCILLOR ANDREW SANGAR**

That this Council:-

- (a) believes that with the right support, Sheffield businesses have the

opportunity to be leaders in green and sustainable technology;

- (b) believes successful local councils of the future will be those which adopt the 'circular economy' approach, which designs out waste, is regenerative by design and is powered by renewable energy; at its heart is the idea of reducing resource use through well-developed local plan policies that embeds reusing resources and materials that are in circulation in the economy and recycling as a last resort, which will help us meet our sustainable development goals;
- (c) believes a prime example of this is the EU 'right to repair' legislation which requires manufacturers to design longer lasting products and make spare parts readily available in a push to reduce waste and increase opportunities for small businesses in the after-sales support sector;
- (d) believes that Sheffield must have a huge and positive role to play in the transition to a circular economy;
- (e) notes that Sheffield has a recycling rate for household waste of 30.7% which is well below the highest performing English local authority, Three Rivers, of nearly 65%; and a radical improvement in the City's recycling rate will therefore require the collection and recycling of food waste;
- (f) also notes that food waste is a hugely important economic and environmental issue for the country, with more than 600 tonnes thrown away by Sheffield households each year; and
- (g) therefore resolves to:-
  - (i) publish the results of the consultation with local universities, charities and Ellen MacArthur Foundation Knowledge Partner organisations, that have experience of delivering circular economy projects with businesses and local authorities, as resolved at the Council meeting in December 2019;
  - (ii) support the introduction of local deposit return and refill schemes for all food and drinks containers;
  - (iii) make 'evidence of environmental improvement' a requirement for all businesses and organisations seeking grant funding or any other form of financial support from the Council;
  - (iv) instruct the Executive Director, Place, to carry out a full study that quantifies the potential benefits of the circular economy approach to the city and report back to full Council within six months;

- (v) use best practice in conjunction with councils across the UK and beyond, to define a metric for progress made in the transition to circular economy;
- (vi) explore measuring food waste in all Council premises and support measures to communicate the importance of reducing food waste;
- (vii) develop proposals to introduce a pilot scheme for the collection of food waste from households to identify the issues and opportunities in a wider roll-out across the whole city, with the intention to roll out domestic food waste collection across the city to produce biogas energy via anaerobic digestion as soon as is practicable;
- (viii) support local businesses to transition to closed loop systems and eco-design approaches using the RESolve framework, with an emphasis on production of products that can last several lifecycles, that are easily repaired and are designed for easy disassembly and remanufacture;
- (ix) write to the Secretary of State for Environment and Rural Affairs and the Chancellor of the Exchequer to ask them to introduce environmental taxation and introduce tax credits to incentivise efficiency of resource use, longer lifespan and remanufacture of products to reduce commercial and domestic waste; and
- (x) in consultation with local businesses, trial a reusable coffee cup scheme in Sheffield city centre, involving a cash deposit for a reusable coffee cup and a station where drops can be dropped for reuse.

## **10. REPRESENTATION, DELEGATED AUTHORITY AND RELATED ISSUES**

To consider any changes to the memberships and arrangements for meetings of Committees etc., delegated authority, and the appointment of representatives to serve on other bodies.



Gillian Duckworth  
Director of Legal and Governance

Dated this 29 day of June 2021

**The next ordinary meeting of the Council will be held on 8 September 2021.**